

**FLORIDA-ALABAMA CITIZENS' ADVISORY COMMITTEE**  
**EMERALD COAST REGIONAL COUNCIL (Designated staff)**  
**Gulf Breeze Community Center – 800 Shoreline Drive, Gulf Breeze, Florida 32561**  
**December 10, 2024**

**MEMBERS IN ATTENDANCE:**

Jim Kauffman  
Pat McClellan  
Jack Robie  
Nick Wilson

**MEMBERS NOT IN ATTENDANCE:**

Jeb Smith, Chair  
Vernon Compton, Vice Chair  
Michael Broker  
Rita Gunter  
Alan R Isaacson  
Tim Pagel  
Bart Pullum

**OTHERS IN ATTENDANCE**

Bryant Paulk	FDOT
Christy Johnson	FDOT
Jeremy Borden	ALDOT
Cory Wilkson	HDR
Ian Rehrig	City of Milton
Scott Davidson	Hurlburt Field
Mary Beth Washnock	Madrid CPWG
William Van Horn	
Deston Taylor	DRMP
Caitlin Cerame	City of Pensacola

**Virtual Attendance:**

Jared Schneider

**EMERALD COAST REGIONAL COUNCIL STAFF**

Kandase Lee  
Tiffany Bates  
Gary Kramer  
Rae Emery  
Jill Nobles  
**Virtual Attendance:**  
Gabrielle McVoy  
Leandra Meredith

## **CALL TO ORDER/INVOCATION/PLEDGE/BOARD MEMBER ROLL CALL**

Jim Kauffman was voted to serve as temporary chair and called the meeting to order.

## **APPROVAL OF AGENDA**

## **PUBLIC FORUM**

Keith Bowe requested that the Sorrento Road and Gulf Beach Highway study be scheduled concurrently in the Priorities due to bottleneck concerns. Bryant Paulk stated that this project must be broken into segments in order for it to be funded. Keith Bowe asked that the Gulf Beach project could then be bumped up to directly follow the Sorrento Road project.

William Van Horn requested that SR 292 from Navy Boulevard to State Road 173, Blue Angel Parkway, be moved up on the list.

## **FDOT/ALDOT/ UPDATES:**

### **1. FDOT Update - *Bryant Paulk, AICP, or Christy Johnson, AICP, FDOT Urban Liaison***

Bryant Paulk informed the committee about the SR 292 PD&E study that spans from the Theo Baars Bridge to Blue Angel Parkway. Bryant Paulk stated that there was a virtual project update made available in early November and that FDOT anticipates this being brought to a public hearing in mid-2025 with a completion of the study in early 2026. The construction estimate is a little over \$250 million.

### **2. ALDOT Update – *Vincent Beebe, P.E., ALDOT***

Jeremy Borden informed the committee that the Waterways bridge project in Orange Beach is continuing as scheduled and should be completed in late 2025 or early FY 2026. ALDOT is continuing to work on the SR 161-SR 180 realignment project. Jeremy Borden stated that the Beaver Creek project on SR 180 is working towards letting the middle of 2025 and that there are a series of pedestrian and bicycle safety improvement projects scheduled on SR 182 in Orange Beach.

## **CONSENT:**

### **1. ALL COMMITTEES: Approval of June 2024 Meeting Minutes**

### **2. ALL COMMITTEES: Consideration of Resolution FL-AL 24-25 Adopting the Florida-Alabama TPO 2050 Long Range Transportation Plan (LRTP) Congestion Management Process (CMP) – *Gary Kramer, ECRC Staff***

3. **ALL COMMITTEES: Consideration of Resolution FL-AL 24-26 Adopting the Florida-Alabama TPO 2050 Long Range Transportation Plan (LRTP) Financial Resources–*Gary Kramer, ECRC Staff***
4. **ALL COMMITTEES: Consideration of Resolution FL-AL 24-27 Adopting the Florida-Alabama TPO 2050 Long Range Transportation Plan (LRTP) Evaluation Criteria –*Gary Kramer, ECRC Staff***
5. **ALL COMMITTEES – Consideration of Resolution FL-AL 24-ratifying the Chair’s Signature and Adoption of the Adjusted Urban Area Boundary and the Functional Classification Maps for Escambia, Santa, and Baldwin Counties on October 14, 2024 - *Gary Kramer, ECRC Staff***
6. **ALL COMMITTEES - Consideration of Resolution FL-AL 24-46 Amending the Fiscal Year (FY) 2025 - FY 2026 Florida-Alabama Transportation Planning Organization (TPO) Unified Planning Work Program (UPWP) to Revisions Per 2 CFR/200/Subpart E Cost Principle Guidelines - *Kandase Lee, ECRC CEO***

Nick Wilson moved to approve the June 2024 CAC minutes as written and to recommend the TPO approve the consent agenda items. Pat McClellan seconded the motion, and it was unanimously approved.

**ACTION:**

1. **ENCLOSURE A – ALL COMMITTEES - Consideration of Resolution FL-AL 24-33 Accepting the FDOT FY 2026-2030 Tentative Work Program – *Carla Hodges, FDOT District 3/ Bryant Paulk, AICP, FDOT***

Bryant Paulk, FDOT, presented the FDOT FY 2026-2030 Tentative Work Program, highlighting projects planned for the FL-AL TPO region through 2030.

Nick Wilson moved to recommend the TPO authorize the TPO chair to sign Resolution FL-AL 24-33 accepting the FDOT FY 2026-2030 Tentative Work Program. Pat McClellan seconded the motion, and it was unanimously approved.

2. **ENCLOSURE B – ALL COMMITTEES – ROLL CALL VOTE - Consideration of Resolution FL-AL 24-36 Amending the FY 2025-2029 Transportation Improvement Program to Add the Design Costs for SR 95 (US 29) at CR 196, (Barrineau Park Road) an Intersection Project, for Financial Project Identification (FPID) Number 4549081 in FY 2024/2025 at a Total Cost of \$220,000 - *Bryant Paulk, AICP, FDOT***

Bryant Paulk presented the TIP amendments included in the agenda enclosures B-J.

3. **ENCLOSURE C – ALL COMMITTEES – ROLL CALL VOTE-** Consideration of Resolution FL-AL 24-37 Amending the FY 2025-2029 Transportation Improvement Program to Add the Construction Costs for SR 10A (US 90) East Cervantes Street from East of 17th Avenue to Knowles Avenue, a Lighting Project, for Financial Project Identification (FPID) Number 4530161 in FY 2024/2025 at a Total Cost of \$15,000 - *Bryant Paulk, AICP, FDOT*
4. **ENCLOSURE D - ALL COMMITTEES - ROLL CALL VOTE-** Consideration of Resolution FL-AL 24-38 Amending the FY 2025-2029 Transportation Improvement Program to Add the Design Costs for SR 10 (US 90) Cervantes Street from CR 453 "W" Street to Bayou Texar Bridge, a Corridor Planning Project, for Financial Project Identification (FPID) Number 4553521 in FY 2024/2025 at a Total Cost of \$4,872,791 - *Bryant Paulk, AICP, FDOT*
5. **ENCLOSURE E – ALL COMMITTEES - ROLL CALL VOTE-** Consideration of Resolution FL-AL 24-39 Amending the FY 2025-2029 Transportation Improvement Program to Add the Construction Costs for SR 291 (Davis Highway) from University Parkway to Monroe Street, a Lighting Project, for Financial Project Identification (FPID) Number 4530141 in FY 2024/2025 at a Total Cost of \$5,000 - *Bryant Paulk, AICP, FDOT*
6. **ENCLOSURE F – ALL COMMITTEES – ROLL CALL VOTE-** Consideration of Resolution FL-AL 24-40 Amending the FY 2025-2029 Transportation Improvement Program to Add the Construction Costs for SR 8 (I-10) at Pine Forest Road, an Interchange Project, for Financial Project Identification (FPID) Number 4379054 in FY 2024/2025 at a Total Cost of \$2,243,931– *Bryant Paulk, AICP, FDOT*
7. **ENCLOSURE G – ALL COMMITTEES – ROLL CALL VOTE-** Consideration of Resolution FL-AL 24-41 Amending the FY 2025-2029 Transportation Improvement Program to Add the Design Costs for SR 298 (Lillian Highway) from North 65th Avenue to North 57th Avenue, a sidewalk project, for Financial Project Identification (FPID) Number 4552511 in FY 2024/2025 at a Total Cost of \$251,000- *Bryant Paulk, AICP, FDOT*
8. **ENCLOSURE H – ALL COMMITTEES - ROLL CALL VOTE-** Consideration of Resolution FL-AL 24-42 Amending the FY 2025-2029 Transportation Improvement Program to Add the Design Costs for SR 10A (US 90) Mobile Highway at Houston Avenue, an Intersection Project, for Financial Project Identification (FPID) Number 4543011 in FY 2024/2025 at a Total Cost of \$687,500 - *Bryant Paulk, AICP, FDOT*
9. **ENCLOSURE I - ALL COMMITTEES - ROLL CALL VOTE-** Consideration of Resolution FL-AL 24-43 Amending the FY 2025-2029 Transportation Improvement Program

**to Add the Construction Costs for SR 10A (US 90) Mobile Highway from Lockhart Street to Marlane Drive, a Lighting Project, for Financial Project Identification (FPID) Number 4530151 in FY 2024/2025 at a Total Cost of \$45,000- *Bryant Paulk, AICP, FDOT***

- 10. ENCLOSURE J – ALL COMMITTEES – ROLL CALL VOTE- Consideration of Resolution FL-AL 24-44 Amending the FY 2025-2029 Transportation Improvement Program Adding the Construction Costs for SR 295 (South New Warrington Road) from DeWitt Road to Perdido Street, a Lighting Project, for Financial Project Identification (FPID) Number 4548561 in FY 2024/2025 at a Total Cost of \$25,000 - *Bryant Paulk, AICP, FDOT***

**Pat McClellan moved to recommend the TPO authorize the TPO chair to sign Resolution FL-AL 24-36 through Resolution FL-AL 24 - 44 amending the FY 2025-2029 TIP with the amendment to Resolution FL-AL 24-36. Nick Wilson seconded the motion, and it was unanimously approved.**

- 11. ENCLOSURE K – ALL COMMITTEES – ROLL CALL VOTE- Consideration of Resolution FL-AL 24-45 Amending the FY 2025-2029 Transportation Improvement Program to Add the Construction Costs for SR 292 (Sorrento Road) from CR 293 (Bauer Road) to CR 292A, (Gulf Beach Highway) a paved shoulder project for Financial Project Identification (FPID) Number 4508142 in FY 2024/2025 at a Total Cost of \$3,862,634 – *Bryant Paulk, AICP, FDOT***

There was a request to change the project limits. Bryant Paulk stated that there cannot be an amendment to this request.

**Nick Wilson moved to recommend the TPO authorize the TPO chair to sign Resolution FL-AL 24 - 45 amending the FY 2025-2029 TIP with the amendment to Resolution FL-AL 24-36. Pat McClellan seconded the motion, and it was unanimously approved.**

There was a discussion about lightening concerns at the Gulf Beach Highway and Innerarity Point by the “S” turn.

**Patrick McClellan moved to request the TPO look into lightening options at Gulf Beach Highway and Innerarity Point by the “S” turn. Nick Wilson seconded the motion, and it was unanimously approved.**

- 12. ENCLOSURE L – ALL COMMITTEES – ROLL CALL VOTE-- Consideration of Resolution FL-AL 24-31 Amending the FY 2025-2029 Transportation Improvement Program to Add the 5-Year Regional Traffic Operations Program (RTOP) for Signal Management and Upgrades on all State Routes in the**

**Southwest Region of Alabama for Comprehensive Project Management System (CPMS) Number 100071946 in FY 2024/25 at a Total Cost of \$2,693,054.05- Vincent Beebe, P.E., ALDOT**

- 13. ENCLOSURE M – ALL COMMITTEES – ROLL CALL VOTE- Consideration of Resolution FL-AL 24-32 Amending the FY 2025-2029 Transportation Improvement Program to Add Funding Sources for the Utility Costs for SR 180 (Canal Road) and SR 161 (Orange Beach Boulevard) for Intersection Realignment and Intersection Improvements for Comprehensive Project Management System (CPMS) Number 100075085 in FY 2024/25 at a Total Cost of \$1,102,104.30 - Vincent Beebe, P.E., ALDOT**

Jeremy Borden presented the two TIP amendments for ALDOT.

**Pat McClellan moved to recommend the TPO authorize the TPO chair to sign Resolution FL-AL 24-31 and 24-32 amending the FY 2025-2029 TIP. Nick Wilson seconded the motion, and it was unanimously approved.**

- 14. ENCLOSURE N - ALL COMMITTEES - Consideration of Resolution FL-AL 24-28 Adopting Statewide Targets for Safety Performance Measures - Gary Kramer, ECRC Staff**

Gary Kramer presented the statewide targets for Safety Performance Measures.

**Nick Wilson moved to recommend that the TPO authorize the TPO chair to sign Resolution FL-AL 24-28 adopting statewide targets for safety performance measures. Pat McClellan seconded the motion, and it was unanimously approved.**

- 15. ENCLOSURE O – ALL COMMITTEES – Consideration of Resolution FL-AL 24-29 Adjusting the Four-Year Targets (2025) for Bridge (PM 2) and System Performance (PM 3) for the Florida Department of Transportation (FDOT) - Gary Kramer, ECRC Staff**

Gary Kramer presented the four-year targets (2025) for Bridge (PM 2) and System Performance (PM 3) for FDOT, stating that the deadline to adjust the four-year (2025) targets for Bridge and Pavement and System Performance is March 30, 2025.

**Nick Wilson moved to recommend the TPO authorize the TPO chair to sign Resolution FL-AL 24-29 adjusting the 4-year targets (2025) for Bridge (PM 2) and System Performance (PM 3) for the Florida and Alabama Departments of Transportation. Pat McClellan seconded the motion, and it was unanimously approved.**

**16. ENCLOSURE P – ALL COMMITTEES – Consideration of Resolution FL-AL 24-34 Accepting the Emerald Coast Safety Action Plan and Authorizing the TPO Chair to Sign a Letter of Support for the Emerald Coast Safety Action Plan - *Jill Nobles, ECRC Staff***

Jill Nobles presented the Emerald Coast Safety Action Plan. This plan is a tool to prioritize the strategies and countermeasures identified to eliminate fatalities and serious injuries along the High Injury Network in the Florida-Alabama TPO area. Jill Nobles stated that ECRC staff were also recommending the chair sign a letter of support for the Emerald Coast Safety Action Plan. Lindsay Slautterback with Kimley Horne presented the highlights of development of the plan and how it can be used to seek implementation funds.

**Nick Wilson moved to recommend the TPO authorize the TPO chair to sign Resolution FLAL 24-34 accepting the Emerald Coast Safety Action Plan and authorizing the TPO chair to sign a letter of support for the Emerald Coast Safety Action Plan. Pat McClellan seconded the motion, and it was unanimously approved.**

**17. ENCLOSURE Q – ALL COMMITTEES –Consideration of Resolution FL-AL 24-47 Approving the 2025 Beach Traffic Monitoring Proposal with DRMP using \$57,400 of TPO Funds (FDOT FPID#: 412545-2-88-01) and Requesting Escambia and Santa Rosa Counties to Pay Their Respective Shares of \$38,267 and \$19,133 - *Jill Nobles, ECRC Staff***

Jill Nobles provided the proposed cost for 2025 and presented an overview of the beach monitoring service and explained what the service and funding pays for.

**Pat McClellan moved to recommend the TPO authorize the TPO chair to approve the Beach Monitoring proposal with DRMP using \$57,400 of TPO funds (FDOT FPID#: 412545-2-88-01) and for the TPO to request Santa Rosa and Escambia counties pay their respective shares of \$38,267 and \$19,133. Nick Wilson seconded the motion, and it was unanimously approved.**

**18. ENCLOSURE R – TPO ONLY – Appointment of Florida-Alabama TPO Board Member to and Alternate to the MPOAC Governing Board for Calendar Year 2025 - *Kandase Lee, ECRC CEO***

**PRESENTATIONS: (no action necessary)**

**1. ENCLOSURE S – ALL COMMITTEES – U.S. Department of Transportation (USDOT) Grant Under the Fiscal Year 2024 Safe Streets and Roads for All (SS4A) Demonstration Grant Program - *Jill Nobles, ECRC Staff***

Jill Nobles stated that On September 5, 2024, ECRC was awarded a \$10 million grant from USDOT as part of the National Roadway Safety Strategy to reduce traffic fatalities. As a recipient of an SS4A Planning and Demonstration grant, ECRC, in partnership with Escambia County, will deploy innovative technological improvements and evaluate the safety impact of Intelligent Transportation System (ITS) improvements on two of Pensacola's highest crash rate segments, Fairfield Drive and Pensacola Boulevard. These two corridors have been identified through the Emerald Coast Safety Action Plan as having critical issues such as low lighting, bicycle and pedestrian incidents, and left-turn crashes.

**2. ENCLOSURE T-ALL COMMITTEES -Informational Presentation for the Transportation Alternatives (TA) Program and the Transportation Regional Incentive Program (TRIP) – Jill Noles, ECRC Staff**

Jill Nobles presented the Transportation Alternatives (TA) Program and the Transportation Regional Incentive Program (TRIP) and informed the committee that TA and TRIP applications are due in FDOT's Grant Application Program (GAP) by Friday, January 17, 2025.

**INFORMATION ITEMS - (no presentation necessary)**

1. FL-AL TPO June 2024 Actions Report
2. TCC and CAC June 2024 Meeting Minutes
3. Administrative Amendment to the FY 2025-2029 Transportation Improvement Program (TIP) Letters

**OTHER BUSINESS-** *The 2025 FL-AL TPO schedule is TBD.*

There was discussion about continuing the project on Canal Drive to the east of the Theo Baars Bridge and joining Old Gulf Beach Highway to the north. Gary Kramer recommended the committee make a request directly to Escambia County.

**ADJOURNMENT**